

Item No. 9.	Classification: Open	Date: 27 January 2015	Meeting Name: Cabinet
Report title:		Child Sexual Exploitation: Southwark Safeguarding Children Board Action Plan	
Ward(s) or groups affected:		All	
Cabinet Member:		Councillor Victoria Mills, Children and Schools	

FOREWORD – COUNCILLOR VICTORIA MILLS, CABINET MEMBER FOR CHILDREN AND SCHOOLS

I am pleased that Southwark Safeguarding Children Board has developed and enhanced its strategy for tackling child sexual exploitation (CSE) in the borough, following constructive input from partners, young people, overview and scrutiny committee and cabinet. In particular I note the plans for preventative work and further improvements to the ways in which services support individual victims.

Many aspects of the accompanying action plan are complete or under way. The action plan will be subject to ongoing monitoring by the Safeguarding Children Board's CSE subgroup. The overall evaluative approach to the strategy incorporates monitoring of CSE referrals and levels of disruptions and prosecutions, alongside detailed multi-agency audits of cases.

I welcome the ongoing high priority that the Safeguarding Children Board has accorded to CSE and will use my membership of that Board as a means of ensuring all partners maintain this focus.

RECOMMENDATIONS

1. That the cabinet receives this report and appended Action Plan from Southwark Safeguarding Children Board and notes the commitments the Board is making in relation to tackling child sexual exploitation (CSE).
2. That the cabinet receives an update report from Southwark Safeguarding Children Board in December 2015 describing progress on the implementation of the strategy

BACKGROUND INFORMATION

3. On 18 November 2014, cabinet received a report on child sexual exploitation (CSE) and the Safeguarding Board's Strategy. Cabinet agreed a further report be brought back in January 2015 with detailed information on the proposed Action Plan.
4. Southwark Safeguarding Children Board agreed the multi-agency CSE Strategy at its meeting on 10 December 2014.
5. It was agreed that the next review of this strategy would take place six months hence, in June 2015.

KEY ISSUES FOR CONSIDERATION

6. Many aspects of the Action Plan are already complete or well underway. These include:
 - Online CSE training for completion by all staff in social care and available for staff in all partner agencies, with participation being closely monitored
 - The establishment of the Police-led Multi Agency Sexual Exploitation (MASE) meeting, to lead on strategic intelligence and disruption
 - The implementation of a local protocol for identification and referral of CSE cases between agencies
 - Provision of specialist CSE casework capacity
 - Tools for practitioners to use to carry out robust risk assessments in CSE cases
 - At the strategic level, participation in a peer review with four other London councils.
7. Key next steps for early 2015 include:
 - Development of a local campaign for community engagement and awareness
 - Work within schools to integrate CSE into PSHE curricula
 - Commissioning and use of the CSE Problem Profile for Southwark
 - Deployment of 'Operation Makesafe' to raise awareness of CSE in key sectors such as licensed premises, hotels and transport.
8. The strategy will be reviewed in June 2015 and a progress update to cabinet is proposed for December 2015.

Community impact statement

9. The relationship between vulnerability and the risk of sexual exploitation has been widely evidenced. The approach taken by the council and its partners to tackle child sexual exploitation will therefore affect some of the borough's most vulnerable residents, including those who are children looked after. The council has a duty to protect and promote the welfare of all children and young people, and this SSCB draft strategy sets out how the council will work with partner agencies to prevent CSE and protect those who are victims of it. Any child under 18, regardless of gender, ethnicity, sexuality or disability can be a victim of CSE and the draft strategy's principles apply across all communities. Ensuring that the strategy is effective for all groups will form an important element of its ongoing evaluation

Consultation

10. Consultees for the CSE Strategy and Action Plan included:
 - children and young people
 - partner members of the Safeguarding Board and CSE subgroup
 - education and children's services scrutiny sub-committee
 - cabinet.

BACKGROUND DOCUMENTS

Background Papers	Held At	Contact
October 2015 Education and Children's Services Scrutiny Sub Committee	Southwark Safeguarding Children Board	Rory Patterson Chair, CSE Subgroup 020 7525 3272
Link: http://moderngov.southwark.gov.uk/ieListDocuments.aspx?CId=380&MId=4952&Ver=4		
November 2014 Cabinet	Overview and Scrutiny	Shelley Burke Head of Overview & Scrutiny 020 7525 7344 Councillor Jasmine Ali (Committee Chair)
Link: http://moderngov.southwark.gov.uk/ieListDocuments.aspx?CId=302&MId=4864&Ver=4		
November 2014 Cabinet	Southwark Safeguarding Children Board	Michael O'Connor Independent Chair, SSCB 020 7525 3306 Rory Patterson Chair, CSE Subgroup 020 7525 3272
Link: http://moderngov.southwark.gov.uk/ieListDocuments.aspx?CId=302&MId=4864&Ver=4		

APPENDICES

No.	Title
Appendix 1	Southwark Safeguarding Children Board's CSE Action Plan

AUDIT TRAIL

Cabinet Member	Councillor Victoria Mills, Cabinet Member for Children and Schools	
Lead Officer	Michael O'Connor, Independent Chair, Southwark Safeguarding Children Board David Quirke-Thornton, Strategic Director of Children's and Adults Services	
Report Author	Oliver Hopwood, Principal Strategy Officer	
Version	Final	
Dated	15 January 2015	
Key Decision?	No	
CONSULTATION WITH OTHER OFFICERS / DIRECTORATES / CABINET MEMBER		
Officer Title	Comments Sought	Comments Included
Director of Legal Services	No	No
Strategic Director of Finance and Corporate Services	No	No
Cabinet Member	Yes	Yes
Date final report sent to Constitutional Team	15 January 2015	

Southwark Safeguarding Children Board: CSE Multi Agency Action Plan

This action plan will be monitored by the CSE Subgroup and Southwark Safeguarding Children Board with R-A-G ratings describing progress completing the action and, where relevant, the impact of that action.

Monitoring the Action Plan is one of the ways in which Southwark Safeguarding Children Board will evaluate the effectiveness of its approach to tackling CSE.

In addition, the CSE Subgroup reviews, at each meeting, a data dashboard covering various elements of the strategy, for example:

- Prevention, e.g. number of staff trained in online and face-to-face training, number of schools with CSE integrated into PSHE curriculum
- Identification, e.g. number of referrals and source of referrals, review of the problem profile, age and gender profile of victims
- Support, e.g. number of CSE cases with a Child Protection Plan, number of CSE cases relating to Looked After Children
- Disruption and Prosecution, e.g. number of disruptions compared to other London boroughs

Audits of cases, both within Children's Social Care and across the multi-agency partnership, will be another means used to judge the effectiveness of this strategy. Audits will illustrate the quality of interventions, the speediness of response, the effectiveness of safety planning and the effectiveness of multi-agency working. An initial multi-agency audit is planned for January 2015, with follow-up audit timings to be determined following the outcome of the first phase.

The voices of children and young people are also important for the evaluation of this strategy in terms of their perspectives on preventative and support work. The Board will develop means of listening to the voices of children and young people about the effectiveness of work to prevent CSE and support offered to victims.



STRATEGIC PRIORITY 1: PREVENT CSE FROM OCURRING IN SOUTHWARK AND TO CHILDREN FROM SOUTHWARK

WHAT WE WILL DO	HOW WE WILL DO IT	LEAD	MEASURE OF SUCCESS	DATE DUE
1. Raise the profile of CSE by agreeing and promoting a multi-agency pledge on tackling CSE	All agencies on SSCB to sign the pledge.	Chair, SSCB	Pledge signed and on SSCB website. Promoted via a SSCB press release.	complete
2. Engage <u>all</u> staff through a multi-agency training strategy	All staff to access online training by end Jan 2015	CSE subgroup	% take up of e-learning as reported to CSE subgroup	Jan 2015
	Develop local package of multi-agency training on CSE, based on a training needs analysis		CSE training strategy to note levels of training and target audiences, together with evaluation approach	April 2015
	Ensure CSE embedded in basic SSCB training		Number of staff trained across SSCB partnership; feedback on training from participants	COMPLETE
3. Engage children and young people to improve their understanding of CSE and dissuade them from being involved	Ensure CSE included in the PSHE curriculum	Public Health & PSHE Coordinator	CSE included in in PSHE curriculum all secondary schools. Board to explore means of evaluating this incorporating voice of young people.	March 2015
	Target CSE-specific work at schools with highest number of reported 'at-risk' children (from problem profile) and other high risk groups	Head of Early Help	CSE prevention programme devised and delivered in targeted schools. Board to explore means of evaluating this incorporating voice of young people.	March 2015
4. Raise awareness of CSE across the community	Southwark-wide awareness campaign targeting parents and young people To also consider use of online	Head of Campaigns Director, Children's	Campaign initially deployed in early 2015 Successful campaign likely to lead to increase in referrals in short-medium term.	March 2015

STRATEGIC PRIORITY 1: PREVENT CSE FROM OCURRING IN SOUTHWARK AND TO CHILDREN FROM SOUTHWARK (CONTINUED)

	social marketing campaigns and broadcast media	Social care		
	Develop and execute plan for engagement with faith and community groups. Messages to target both victim and perpetrator cohorts.	Community Engagement Cllr J Mohammed	Community engagement action plan Evidence of community engagement and numbers involved. Board to consider feasibility of follow-up evaluation of impact of community engagement, suggested 3 months post-hoc Successful engagement likely to lead to increase in referrals in short-medium term.	Feb 2015 May 2015
5. Develop a specific preventative approach to CSE for CLA	To work with young people in the appropriate forum to develop and execute plan for enhancing protection of CLA.	Director, Children's Social care	Young people help shape approach to CSE prevention for CLA; this approach presented to CSE subgroup and agreed. Future audit shows improved safety planning for CSE in CLA cases and evaluation incorporates voice of young people.	Feb 2015
6. Develop a specific preventative approach to CSE for children with learning disabilities particularly at transition age	Develop and execute plan for enhancing protection of young people with learning disabilities and explore means of co-creating this with service users.	Director, Adult Social care	Approach to CSE prevention for LD presented to CSE subgroup Future audit shows improved safety planning for CSE in LD cases and evaluation incorporates voice of young people where possible.	Feb 2015
7. Deploy Operation Makesafe in Southwark	Police work with agencies and organisations to engage with training and awareness regarding CSE (Hotels, taxi firms, businesses, etc)	Police	Deployment of Operation and number of establishments reached. Number of CSE concerns reported to Police by licensed premises Feedback from licensees.	June 2015

8. Lead officer from each agency to be named in relation to CSE prevention	Identify leads for prevention within each agency	Chair, CSE Subgroup	Lead officers agree prevention actions relating to this strategy in their agency and report on action and impact of that action, where possible, at alternative CSE subgroup meetings	Jan 2015
9. Build in safeguarding mechanisms within licensing process	Safeguarding Board Development Manager to screen all licensing applications re: 'Protection from Harm' standards	SSCB Dev Mgr	Licensing applications actively consider safeguarding and this influences decisions	COMPLETE

STRATEGIC PRIORITY 2: BUILD INTELLIGENCE AND QUICKLY IDENTIFY VICTIMS, PERPEPTRATORS, MODELS AND LOCATIONS INVOLVED, WHERE CSE DOES OCCUR

WHAT WE WILL DO	HOW WE WILL DO IT	LEAD	MEASURE OF SUCCESS	TIME
10. Appoint a CSE co-ordinator to form and maintain multi-agency links, lead the creation of an intelligence hub, manage the CSE action plan and support the CSE sub group.	Appoint CSE coordinator	Director of Children's Social Care	Post created and filled	Feb 2015
11. Adopt the provisions of the Met Police pan-London operating protocol on CSE	Establish MASE meeting with Terms of Reference compliant with MPS Protocol	Police	ToR agreed and meeting takes place monthly. Effective MASE meeting should lead to increase in disruptions Planned audit activity will evidence effectiveness of MASE function	Jan 2015
	Design local process and protocols to fit with pan-London protocol	CSC	Protocols agreed by CSE subgroup. Planned audit activity will evidence effectiveness of MASE function MPS-led review of MPS Protocol is planned for early 2015.	COMPLETE
	Commission Problem Profile of CSE in Southwark	MASE meeting	Problem profile actively used at MASE meeting	Feb 2015
12. Develop an intelligence hub in the MASH to provide an analytical function and develop Southwark's problem profile	Maintain single record of CSE to enable monitoring, reporting and production of problem profile. To include all categories of CSE cases and all LBS CLA cases	Police MASH	Able to report CSE data in terms of referrals and status within social care to CSE subgroup. Evidence that this data informs the Problem Profile and MASE meeting.	Jan 2015

STRATEGIC PRIORITY 2: BUILD INTELLIGENCE (CONTINUED)

WHAT WE WILL DO	HOW WE WILL DO IT	LEAD	MEASURE OF SUCCESS	TIME
13. Complete JSNA exercise for CSE	Commission and complete JSNA needs analysis for CSE	Director of Children's Social Care Public Health	JSNA requirements agreed JSNA complete Evidence that JSNA is used to inform service planning and any commissioning	Jan 2015 TBC
14. Identify children at risk at an early stage across all agencies and ensure those children have a full assessment of their needs and referral to relevant services for intervention and support	Develop our protocol/threshold document for referral and early risk assessment ensuring compliance with statutory guidance for example as outlined in Working Together,	Head of QA	Thresholds and referral protocol make specific reference to CSE. Data on CSE referrals is reported, analysed by CSE subgroup.	COMPLETE
	Understand circumstances associated with CSE such as gangs, trafficking, e-safety, missing	Head of Assessment & Intervention	Cohort analysis of CSE referrals Audit activity demonstrates proactive risk management covering related issues.	March 2015
	Ensure referral pathway to LADO is clear where the alleged CSE perpetrator is a professional	LADO	LADO referral pathway incorporated into CSE Protocol. LADO reporting specifically refers to CSE.	COMPLETE
	Data on children missing from home, care and school to be routinely monitored for CSE risk	Director, Children's Social care	Monitoring process agreed and active. Evidence this information is analysed and used in the appropriate forum.	Jan 2015
15. All agencies to ensure staff working with children understand the signs of vulnerability and of abuse. Then develop intervention strategies to prevent escalation. This will include	CSE focus at Child Protection Updates, designated leads meetings	SSCB Development manager	CSE focus of key network meetings and presentation circulated	Jan 2015
	CSE online training tool shared across agencies	SSCB Development manager	No. of staff outside of social care accessing training. Feedback provided on training and its impact, Evidence this informs updates to training programme.	Feb 2015

STRATEGIC PRIORITY 2: BUILD INTELLIGENCE (CONTINUED)

WHAT WE WILL DO	HOW WE WILL DO IT	LEAD	MEASURE OF SUCCESS	TIME
identifying actual or potential perpetrators	Disseminate to and train in the use of CSE risk assessment tool alongside new protocol	Director Children's Social care	Multi agency audit, Dec 2015	Jan 2015
	Ensure CSE is adequately covered in all agencies' CP and Safeguarding policies	Audit & learning subgroup[p	Section 11 audits demonstrate inclusion of CSE in organisational processes for safeguarding and that agencies are monitoring effectiveness and impact	April 2015
	Review all basic safeguarding training to contain signs of CSE, including single agency training programmes.	Organisational development team and all agencies	Evidence that training has been updated or that CSE is included presented to CSE subgroup. Feedback from training participants on putting learning into practice	March 2015
	Ensure CSE covered in training on E-safety; Missing children; trafficking and gangs	Organisational development team & Practice development sub group	Evidence that training has been updated or that CSE is included presented to CSE subgroup and that agencies have the means to assess the impact of this training	COMPLETE
	Gather insight around CSE from service users and from assessment about the young person's experience and use to shape work with vulnerable children and young people	Director, children's social care	Research report produced highlighting young person's experience	May 2015
	Analyse report of children's rights officer into experience of children missing from care to shape future work with this cohort	Head of Quality Assurance & Missing from care steering group	Recommendations presented to CSE subgroup	Feb 2015

STRATEGIC PRIORITY 3: PROVIDE TIMELY, EFFECTIVE SUPPORT TO ALL VICTIMS OF CSE, ENABLING THEM TO ESCAPE THE ABUSE, RECOVER FROM ITS EFFECTS AND REMAIN FREE FROM ABUSE

WHAT WE WILL DO	HOW WE WILL DO IT	LEAD	MEASURE OF SUCCESS	TIME
16. Establish the MASH as the single point of referral for all CSE	Develop MASH to receive and analyse all CSE referrals, and ensuring risk assessment is carried out as per Police Protocol. MASH will also hold a single record of CSE concerns. .	Head of Assessment and Intervention	CSE single record is in place, complete and kept up-to-date and informs MASE meetings	Feb 2015
17. Consider the needs of CSE victims and their families and commission/provide therapeutic and support services	Commission CSE specialist casework capacity	Director, Children's Social Care	Casework capacity for specialist CSE work in place and sufficient for demand. Audit shows this casework to have positive impact on child's safety and wellbeing	COMPLETE
	Identify best means to consider needs of victims and their families, as per Scrutiny recommendation	CSE subgroup	Research/insight report published and used to inform commissioning decisions	Jan 2015
18. Strengthen approach to managing cases involving trafficked children who may be at ongoing risk of CSE	Embed the London Safeguarding Children Board's Trafficked Children Toolkit in cases involving trafficked children	Head of Service: Care	Audit of trafficking cases and using audit findings to inform practice and service delivery.	July 2015
19. Embed risk assessment tool for CSE	Phoenix CSE risk assessment tool to be embedded across social care	Director, Children's Social Care	Impactful and robust risk assessment is evidenced in May/June 2015 audit	May 2015
20. Group work with CSE victims in care or leaving care	Children's Society group work programme to be evaluated and, if appropriate, extended	Head of Service, Care	Evaluation identifies strengths and weaknesses of groupwork activity, with appropriate plan for extension	Feb 2015
21. Consider use of e-tools to support practitioners	Explore IT solutions such as Patchwork to aid frontline practitioners in multi-agency CSE cases	Director, Children's Social care	Clear evaluation of potential value of online solutions for multi agency working shared with CSE subgroup	March 2015

STRATEGIC PRIORITY 4: DISRUPT THE ACTIVITIES OF THOSE THAT ARE SEXUALLY EXPLOITING CHILDREN USING THE FULL RANGE OF POWERS AVAILABLE ACROSS THE MULTI-AGENCY PARTNERSHIP

WHAT WE WILL DO	HOW WE WILL DO IT	LEAD	MEASURE OF SUCCESS	TIME
22. At MASE meeting, use intelligence (Problem Profile and characteristics of recent cases) to identify local hotspots, offenders and victims	All agencies to contribute intelligence – soft and hard – to problem profiling. Agencies to include: anti social behaviour unit ,housing, licensing department, community wardens	Met Police with all agencies including those identified for particular relevance	Increase in in disruptions and prosecutions	COMPLETE
23. Develop local disruption plans as part of prevention strategy	Train local police staff in spotting the signs of CSE and in disruption techniques	Police CSE subgroup	Police training plan and how this will be evaluated to be discussed at CSE subgroup to complement multi-agency offer.	April 2015
24. Maintain operational link between MASE and Community Safety / Gangs work	Head of Community Safety to attend MASE meeting	Police MASE chair	Gangs links routinely considered at MASE meeting	Jan 2015
25. Explore ethics and potential of online presence for CSE prevention – Camden model	Consider relevant practice in other LAs where practitioners use social media to alert potential victims to their vulnerability and gather insights	SSCB Development Manager	Recommendations to CSE subgroup	April 2015

STRATEGIC PRIORITY 5: PROSECUTE PERPETRATORS TO THE FULL EXTENT OF THE LAW

WHAT WE WILL DO	HOW WE WILL DO IT	LEAD	MEASURE OF SUCCESS	TIME
26. Develop and implement a process for the identification and management of offenders and potential perpetrators	<p>Pan London Protocol.</p> <p>Reporting of CSE suspicions via referral pathways to Police and completion of CRIS (Crime reporting information system) with CSE flags and outcome codes for positive intervention with victim, orders on suspects and positive disruption.</p> <p>Use of locate trace markers on PNC (Police National Computer) for victims and suspects identifying CSE concerns.</p> <p>Bail Management. Conditions etc.</p>	Met Police	Sexual Exploitation Team (SET) data provides numbers of CRIS reports, Flags, outcome codes, PNC data.	Jan 2015
27. Utilise Ancillary Orders to maximize effect. The effective use of these orders will assist investigation, restrict and manage offenders and support victims	<p>Child Abduction Warning Notice under Section 2 of Child Abduction Act 1984 (under 16) and Section 49 of the Children’s Act 1989 (LAC under 18)</p> <p>ROSHO (Risk of Sexual Harm Order), SOPO (Sexual Offence Protection Order), VOO (Violent Offender Order) all monitored and managed by Jigsaw.</p>	Met Police	Police data reported to CSE subgroup.	Jan 2015
28. Ensure victims are supported throughout the criminal justice	Provision of specific services for victims and witnesses.	Met Police	Police measures to be reported to CSE subgroup	Feb 2015

process from report to court	<p>Special Measures and use of intermediaries.</p> <p>Pre court familiarisation visits</p> <p>Transport to and from court</p> <p>Pre view ABE (Achieving Best Evidence)</p> <p>1-2-1 with Barrister</p> <p>CICA (Criminal Injuries) assistance</p>			
29. Ensure all investigators have suitable accreditation.	Sexual Exploitation Team staff will have Child Abuse Investigation Induction Course	Met Police	Training figures and information on evaluation of training from Police	Current
30. Ensure investigative strategies are shared and embedded in practice	<p>Toolkit of Investigative Strategies</p> <p>Proactive methodologies protected.</p> <p>Sharing current defence tactics</p> <p>Sharing of best practice from successful prosecution data</p>	Met Police	Multi agency audit activity to demonstrate investigative strategies	Late 2015 audit